Establishing an Integrated Quality Assurance and Patient’s Safety Service in a Tertiarily, Academic Medical Center

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Abstract

Background: Clalit Health Services (CHS) is a large health care provider for 4.6 million enrollees in Israel. This is the country’s largest health medical organization (HMO) with an annual budget of approximately 17 billion New Israeli Shekel (NIS). The organization has two major medical branches: a community based service divided into eight geographical districts, each with a separate budget and regional director and a hospital division comprising 14 hospitals providing acute care, chronic care and psychiatric care. The administrative structure has undergone a series of changes in the last three decades to improve the function of this large organization.

Aim: To describe the establishment process of integrated quality assurance and patient’s safety service and to evaluate its success in 4 years of activity. Quality indicators (process and outcome) were developed and monitored. Improvement was assessed by comparing the results of 2013 and 2016 indicators.

Methods: We believe in “No blame or shame” and “To err is human” strategy. The patient is always in the center, continuous learning is being conducted with conclusions and improvement plans, implementation and systematic approach, measuring and proactive activity to improve patient safety. We used Plan Do Check Act (PDCA) cycle in most of the processes.

Results: We established 4 units: quality assurance, risk management, regulation committee for policy, strategic affairs and legal aid and unit of quality indicators and quality working plans. Quality improvement plan was performed every year. We demonstrated a significant improvement in most of the quality indicators measured.

Conclusion: Organizational changes focused on patient safety, based on clinical protocols, quality indicators and special committees, brought the hospital to new, high level, achievements. We believe that our patients enjoy high level quality of care in the hospital safe environment.

Keywords: Quality; Safety; Risk management; Hospital management

Introduction

Clalit Health Services (CHS) is a large health care provider for 4.6 million enrollees in Israel. This is the country’s largest health medical organization (HMO) with an annual budget of approximately 17 billion NIS. The organization has two major medical branches: a community based service divided into eight geographical districts, each with a separate budget and regional director and a hospital division comprising 14 hospitals providing acute care, chronic care and psychiatric care. The administrative structure has undergone a series of changes in the last three decades to improve the function of this large organization. Under this system each community-based regional branch of CHS purchases essential services from hospitals. Rabin Medical Center (RMC) comprising Beilinson and HaSharon hospitals is the biggest medical center of CHS, an academic, tertiarily referral center, with 1200 beds, including all services of a modern hospital. In 2012 it was decided to establish an integrated quality assurance and patient’s safety central service (QSS) for Rabin Medical Center, to provide a comprehensive service to the hospital departments, advancing quality and safety of patients’ management. In this manuscript we describe the establishment process of the QSS and evaluate its success in 4 years of activity. Quality indicators (process and outcome) were developed and monitored. Improvement was assessed by comparing 2013 to 2016 indicators.

Vision

The vision of the new QSS was to provide the best treatment for every patient, with maximal safety and efficiency, in a reasonable cost. Our quality plan includes advancing treatment quality, supporting the patient and his/her family, leadership in medicine, medical sciences and education, improving screening outcomes, and making safety and quality the interest of all personnel.

We believe in “No blame or shame” and “To err is human” strategy [1]. The patient is always in the center, regular and continuous learning are being conducted with conclusions and improvement plans, implementation and systematic approach, measuring and proactive activity to improve patient safety. We used Plan Do Check Act (PDCA) cycle in most of the processes (Figure 1).

Integrated quality assurance and patient’s safety service (QSS) – structure

On 01.07.12 the QSS was officially established, together with a number of organizational changes. The QSS is the product of cooperation between RMC and the general management of CHS. The project was encouraged by CHS’s director and deputy director of the hospitals division. The structure of QSS is demonstrated in Figure 2. We established 4 different units: quality assurance unit, risk management unit, regulation committee for policy, strategic affairs and legal aid and unit of quality indicators and quality working plans. We also nominated members of the QSS for all the

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medical center institutional committees such as drug committee, resuscitation committee, etc.

**QSS Functions and Activity**

The functions of QSS and specific units are described in Figure 3. RMC provides a systematic approach to the maintenance and improvement of patient safety, effective responses to actual occurrences, on-going proactive reduction in medical care errors and integration of patient safety priorities into all relevant processes, functions and services. The specific activity of the year 2016 is shown in Figure 4.

**PDCA includes the following steps:**

- **Plan** the improvement and continued data collection
- **Do** improvement, data collection and analysis
- **Check** the results and determine if the actions were effective
- **Act** to spread improvements and maintain them

*Figure 1: PDCA (Plan Do Check Act) cycle.*

**Figure 2: Structure of the department of quality assurance and risk management.**

**Figure 3: The functions of QSS and the specific units.**
Proactive Activity, CHS Working Plan Milestones

Proactive activity to improve patients’ safety was taken according to CHS working plan and RMC policy: Safety rounds in all the departments guided by the hospital director and his deputies, organizational learning from adverse events, encouraging near-miss reports, encouraging patients to become active members of their health care team, proactive activities collaborating with the pharmacy, improving ISBAR (Introduction, Situation, Background, Assessment, Recommendation) communication, performing FMEA (Failure Mode and Effects Analysis) for risk subjects to prevent failures, immediate mediation, participating in quality and risk management courses, performing trigger tool analysis in obstetrics, quality and control committees, investigation committee reports and conclusions, monitoring time out in the operating rooms, readmission to the emergency department, proper patient identification, step out protocol in patients transfer, patient empowerment, diagnosis mistakes and risk management forums.

As example we demonstrated a significant increase in "near miss" reports in 2016 (Figure 5). The main findings in the safety round that direct our attention in 2016 was the knowledge of the staff how to behave in the case of fire and prevention of blockade of important exits.

Reporting Major Events

Staff members involved in a major event occurrence receives support regarding the professional and emotional reconciliation of the event. Staff involvement in the root cause analysis and action plan processes is encouraged to have an active role in the process resolution. External reporting is performed in accordance with all rules, laws and requirements. Medical care errors and occurrences are reported internally and externally per hospital policy, and through the channels established by this plan. Investigations, root cause analysis, FMEA, Quality Committee or Investigation Committee performed as needed (Figure 4). We had 52 claim meetings in 2016 for preparing and assessing the possibility of defending or compromising cases and 5 meeting of "Claims Mirror" in different disciplines – showing the mistakes done in their particular cases.

Management Priority Issues and Clinical Protocols

Five priority issues protocols are chosen every year according to the hospital performance (examples: falls, pressure sores, central line sepsis), according to reporting of sentinel events, adverse events, near-miss events, frequent claims and complains, recommendation of quality committee, or the general quality indicators cited by the ministry of health (MOH), CHS, RMC management and the Joint Commission International (JCI). The clinical protocols deal with issues that are more prevalent or more severe, with high volume, and based upon the computer systems, digital patient files, and analysis performed by the Quality unit. For every clinical protocol we used the PDCA cycle and we have at least one or two indicators (process and outcome). The clinical protocols for 2016 were: communication between staff members using the ISBAR language in critical patient transfer, hand hygiene in 2 specific World Health Organization (WHO) moments - before contact with the patient and before aseptic procedure, prevention of pressure ulcers, encouraging reports: near miss, adverse events and drug side-effects and education for fire prevention and behavior.

We found that most of the "near miss" reports were due to failure in communication, in patients' transfer, patients' identification and medication. Hand hygiene for more than 400 opportunities inspected improved in all hospital sectors in the 2nd quarter of 2016, being 94% for ventilation technicians, 88% for physiotherapists, 83% for radiology technicians but less than the goal of 70% for all other sectors. Continuous improvement was achieved for pressure ulcers following intensive campaign and many tracers (Figure 6). In 2016 90% of the staff had fire guidance, 100% of the departments had fire evacuation drills and 50% of nurses and physicians participated in fire simulation drill.

In addition to the ‘priority issues’ 5 clinical protocols were chosen every year. In 2016 we selected percutaneous coronary intervention (PCI) within 90 min of arrival to the emergency department in patients with ST elevation myocardial infarction (STEMI), anti-thrombotic treatment to high-risk patients for deep vein thrombosis (DVT), tissue plasminogen activator (TPA) or performance of neuroangiography to acute cerebrovascular accident (CVA) patients, pain treatment after surgery in the recovery room, and controlling hyperglycemia during hospitalization. Comprehensive protocols for each of these issues were
Prepared, presented to the staff, and followed closely for performance. Continuous improvement was demonstrated for each of the clinical protocol compliance and outcomes. As example is the performing PCI for STEMI patients (Figure 6).

**Data Collection and Validation**

Validation is performed when a new measure is implemented, a change has been made (data, source and topic) or data is made public. The responsibility for executing the validation is on the Information Technology Division, Chief Physician’s office of CHS, when CHS measures are involved, the Ministry of Health for National indicators, and on the RMC Quality unit for measures developed by the hospital. Selection of sample for validation - 5% of all cases relevant to the measure during the quarter is sampled randomly (Table 1).
How We Prioritize Acts?

The following parameters are important for prioritizing our acts: Significant importance, high risk, high volume, high frequency, time limitation - the challenge of narrow window of opportunities, evidence based association with significant outcome, national focus (Ministry of Health demands) and potential intervention.

Internet Portal

An internet portal has been created specifically for the QSS as an additional independent tool for use by the hospital staff members. There are sections for notifications, forms, presentations, articles, quality control, clinical guidelines and interactions between specialist clinic advisors and their primary care clinics (this was also used for the quality improvement assessment of referrals and answers to questions).

Quality Indicators

In order to assess clinical quality and define whether our efforts were appreciated and adopted by the clinical staffs, we used quality indicators, assessing improvement. Delphi process with plenary sessions and discussion groups helped to define the quality indicators which included procedures, service measurements and outcomes (Figure 6) [2,3]. We measured 28 indicators (Table 2) [4-27].

Quality Improvement Plan

Annual quality improvement plan is prepared every year, including all of the above mentioned issues, approved by the hospital management. This plan is performed according to the approved protocols and measured by the quality indicators. Achieving the set of indicator goals is considered success, and is measured for every unit of the medical center. In addition we added a care manager for every patient admitted to the hospital, starting at the admission.

Summary

Integrated quality assurance and patient’s safety service was established on 2012 in Rabin Medical Center. Organizational changes focused on patient safety, based on PDCA clinical protocols, quality indicators and special committees brought the medical center to new, high level, achievements. We believe that our patients enjoyed high level quality of care in the hospital safe environment.
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